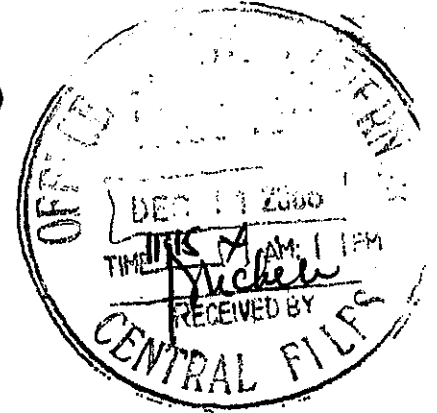




GOVERNMENT OF GUAM
DEPARTMENT OF MILITARY AFFAIRS
(DIPATTAMENTON ASUNTON MILITAT)
430 Army Drive, Building 300, Room 113
Barrigada, Guam 96913-4421



07 December 06

MEMORANDUM


TO: Governor Felix P. Camacho

FROM: The Adjutant General

SUBJECT: Amended Executive Summary – Civilian Military Task Force

I am pleased to submit the attached Amended Executive Summary for the Civilian Military Task Force, which includes the Economic Development Report not included in the original submission.

Should you have any questions, please contact me for further discussion at 735-0406.


DONALD J. GOLDHORN
Major General, Guam National Guard
The Adjutant General

Attachments

Cc: George Bamba, Chief of Staff



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EXECUTIVE SUMMARY
CIVILIAN-MILITARY TASK FORCE

The realignment of U.S. Forces from Japan to Guam will result in a substantial increase in military personnel and dependents stationed on Guam. There are approximately 14,190 military personnel and dependants currently stationed on island, and it is estimated that an additional 26,190 military personnel and their dependents, including 9,700 Marines, will be relocated to Guam before 2014, for a projected total of 40,380 military personnel and dependents. Billions of dollars will be spent on infrastructure and socio-economic improvements on Guam. The Guam Master Plan will outline the Defense Department's requirements and identify and mitigate socio-economic impacts to ensure a high quality of life standard for Guam's civilian community.

Executive Order No. 2006-10 established the Civilian-Military Task Force (CTMF) to develop an integrated comprehensive master plan to accommodate the expansion of military personnel, operations, assets and missions and to maximize opportunities resulting from the expansion for the benefit of all the civilian and military community. The CTMF is chaired by the Governor of Guam, the Honorable Felix P. Camacho, and co-chaired by the Adjutant General of Guam, Major General Donald J. Goldhorn. The CTMF consists of members from all sectors of Guam, public and private, and includes representatives from the legislature, the governor's office, the Guam Delegate's office, the

business sector, the Mayor's Council, the active military forces, the reserve forces, and the U.S. Attorney's Office.

There are eleven sub-committees which are part of the Civilian-Military Task Force, which consist of the following:

1. Health and Social Services – Chair Author San Agustin, Acting Dir DPHSS
2. Labor – Chair Maria Connelley, Dir Department of Labor
3. Public Safety – Chair Frank Blas Jr., Dir Homeland Security
4. Ports and Customs – Chair Joseph Duenas, GM Port Authority Guam
5. Education – Chair Dr. Harold Allen President University of Guam
6. Infrastructure - Chair Larry Perez, Dir Department of Public Works
7. Housing – Chair Joseph Borja, Dir Department of Land Management
8. Social and Cultural – Chair JLawrence Cruz, Dir Dept of Chamorro Affairs
9. Government Services – Chair Art Ilagan, Dir Dept of Revenue and Taxation
10. Environment – Chair Randy Sablan/Alejandro Soto, Admin Guam EPA
11. Economic Development – Chair Andy Jordanou, Administrator GEDCA

Each sub-committee has various members from the public sector and private sector, including Government of Guam departments, the military, the business sector, the court system, non-profit agencies and other cultural organizations.

SUBCOMMITTEE REPORTS

The Environmental Subcommittee submitted a report after holding its first meeting in September 2006. The committee developed a mission statement and proposed schedule, and mentioned the lack of detail on the plans for military expansion in Guam. The committee noted that there is insufficient information and resources to deal with

environmental review and planning requirements, and limited funding available. It also identified the need for a Guam land use master plan. Recommended actions included having all agencies commit to take a unified and consistent approach to addressing military plans, demand more information on military plan details and timelines, press for more resources and funding, identify priority areas and resources for mitigation actions, and coordinate with other subcommittees. A list of questions was developed to present at the task force meeting, dealing with financing and hiring of additional personnel.

The Ports and Customs Subcommittee submitted a report after holding its first meeting in September 2006. The committee tabled the development of a mission statement until more information was received. Topics discussed included the potential volume of the military development, available information to various agencies and members, the primary concerns, and potential additional committee members such as the U.S. Department of Agriculture, Guam Department of Agriculture, and representatives from the trucking industry. Issues identified included the need for more information from the military, the need for additional manpower from agencies including the Coast Guard, Immigration and government agencies, and overbuilding infrastructure.

The Labor Subcommittee developed a vision and mission statement after holding their first meeting. The Workforce Planning Agenda was developed to align with the Guam Workforce Investment State Plan approved by the U.S. Department of Labor. Various initiatives included Community Asset Mapping, Workforce Branding and Marketing, Cross Planning and Program Redesign, Passport to Careers, Apprenticeship, Workforce Information and Reporting System, and Community Based Workforce Development.

The Education Subcommittee documented the different meetings held to assess and define a critical path for the committee work. The report indicated that an initial assessment would be conducted to study what steps can be taken to improve educational outcomes, to review opportunities for shared programs, and what steps can strengthen strategic planning and accountability within Guam's public schools. Topics discussed included what role and function the OEA and EDA play in supporting planning and financing of improvements within GPSS, adoption of best practices and benchmarking, access to vocational and technical training that can support economic development, the University's current inability to provide on-base academic programs, and how the private educational sector can better market to the military.

The Economic Development Subcommittee identified additional federal and local financing programs and sources. A grant application is being drafted with guidance from the Office of Economic Adjustment (OEA). The purpose of the grant proposal is to request financial assistance to hire a professional consulting firm to focus on organizational and operating protocols, preliminary assessment and baseline of challenges and constraints, and logical courses of action. One of the primary objectives is to look into the long-term (20-25 years) effects that the military's development plans will have on the local business community and the quality of life. Some of the challenges associated with the increase in military activity and growth include infrastructure, federal bonding requirements, immigration requirements, GRT, and the labor force.

CMTF MEETINGS

The inaugural meeting was held on July 11, 2006 with opening remarks from Governor Camacho and a presentation regarding the CMTF organization plan. Mr. Gary

Kuwabara, program manager from the Office of Economic Adjustment (ECA), was present in conjunction with his visit to Guam. Task force members representing the legislature, the governor's office, the Guam Delegate's office, the business sector, the Mayor's Council, the active military forces, the reserve forces, and the U.S. Attorney's Office identified and created several subcommittees to address the overall social, economic, and environmental impact on the island created as a result of the military's planned expansion. Mr. Kuwabara met with the governor and toured Guam facilities, including the port, power, water, GMH, and school system. Informal working sessions reviewed asset conditions, known problems and limitations, proposed or current corrective actions, and identification of significant issues.

The next meeting was held on August 28, 2006 and discussions were held on the CMTF mission, the Office of Economic Adjustment Agenda, Subcommittee Chairpersons update, subcommittee contact lists, and upcoming events. Upcoming events mentioned included an OEA visit and a visit from Lt Gen Daniel Leaf, Deputy Commander of PACOM. The Office of Economic Adjustment (OEA) forwarded a letter to Governor Camacho which included highlights of the recent OEA trip, and review of the primary purpose of the trip to conduct an initial assessment with the objective of developing a comprehensive assistant strategy. Recommendations from OEA included the development of an initial Government of Guam grant application, scheduling of an OEA follow on assessment visit to Guam, with potential assessment items to include individual meetings with each of the major infrastructure and/or service departments, site visits to relevant Guam owned and operated assets, meetings with federal departments and

agencies, and a joint review of the Pacific Command (PACOM) Guam Integrated Military Development Plan (GIMDP) once released.

Lt Gen Daniel Leaf, deputy commander of PACOM, visited Guam on September 12, 2006, and briefed both CMTF members and subcommittee members on the Guam Integrated Military Development Plan. The Guam Integrated Military Development Plan (GIMDP) outlined areas of expansion in Guam for the Marines and Air Force and potential Army expansion. The Department of the Navy was directed to establish a Joint Guam Program Office (JGPO) to facilitate, manage, and execute requirements associated with the rebasing of Marine Corps assets from Okinawa to Guam. The JGPO would be responsible for coordinating planning efforts among the DoD components and other stakeholders to consolidate, optimize, and integrate the existing DoD infrastructure capabilities on Guam.

The next meeting of the CMTF was held on September 25, 2006 and coincided with the follow on visit of Gary Kuwabara from the Office of Economic Adjustment (OEA). Mr. Kuwabara met with the subcommittee chairs and toured the Port Authority, GPA, GWA, GMH, and the public schools. At the CMTF meeting Mr. Kuwabara briefed the members on OEA updates and current efforts. Reports were made on the status of the subcommittee membership and mission statements. Discussion included Lt Gen Leaf's visit and the establishment of the Joint Guam Program Office (JGPO).

The Government Accountability Office (GAO) made a visit to Guam as a part of its requirement to review DoD's master planning effort for the military buildup on Guam and was part of the meeting of the CMTF held on October 31, 2006. The CMTF Subcommittee Chairs and the GAO Staff were introduced to the CMTF members. The

purpose of the GAO visit to Guam was discussed together with the proposed military expansion and related expansion costs. The CMTF heard reports on the community views on the military expansion in Guam, and GAO surveys related to the proposed expansion. Some of the issues raised in the GAO survey included the experience in dealing with military installations, how the military and community are coordinating infrastructure needs, concerns regarding the buildup, plans to provide for support infrastructure, concerns and frustrations, consideration of other local growth, funding challenges, information on stationing information, community reaction on the sufficiency and timeliness of information, and issues regarding skilled construction workers.

SUMMARY

The Civilian-Military Task Force (CMTF) is working to develop an integrated comprehensive master plan to accommodate the expansion of military personnel, operations, assets and missions and to maximize opportunities resulting from the military expansion for the benefit of the civilian and military community. The various subcommittees have met and are developing strategies to assess the needs of Guam to respond proactively to expansion issues. The Guam Integrated Military Development Plan (GIMDP) outlines areas of expansion in Guam for the Marines and Air Force and potential Army expansion. The Department of the Navy will establish a Joint Guam Program Office (JGPO) to facilitate, manage, and execute requirements associated with the rebasing of Marine Corps assets from Okinawa to Guam.

GEDCA in coordination with the Office of Economic Adjustment is submitting a grant proposal for approximately \$170,000. The purpose of the grant proposal is to request financial assistance to hire a professional consulting firm to focus on

organizational and operating protocols, preliminary assessment and base lining of challenges and constraints, and logical courses of action.