



GOVERNMENT OF GUAM
DEPARTMENT OF MILITARY AFFAIRS
(DIPATTAMENTON ASUNTON MILITAT)
430 Army Drive, Building 300, Room 113
Barrigada, Guam 96913-4421

27 November 06

MEMORANDUM

TO: Governor Felix P. Camacho
FROM: The Adjutant General
SUBJECT: Executive Summary – Civilian Military Task Force

I am pleased to submit the attached Executive Summary for the Civilian Military Task Force.

Should you have any questions, please contact me for further discussion at 735-0406.

A handwritten signature in black ink, appearing to read 'D. Goldhorn'.

DONALD J. GOLDHORN
Major General, Guam National Guard
The Adjutant General

Attachments

Cc: George Bamba, Chief of Staff

business sector, the Mayor's Council, the active military forces, the reserve forces, and the U.S. Attorney's Office.

There are eleven sub-committees which are part of the Civilian-Military Task Force, which consist of the following:

1. Health and Social Services – Chair Author San Agustin, Acting Dir DPHSS
2. Labor – Chair Maria Connelley, Dir Department of Labor
3. Public Safety – Chair Frank Blas Jr., Dir Homeland Security
4. Ports and Customs – Chair Joseph Duenas, GM Port Authority Guam
5. Education – Chair Dr. Harold Allen President University of Guam
6. Infrastructure - Chair Larry Perez, Dir Department of Public Works
7. Housing – Chair Joseph Borja, Dir Department of Land Management
8. Social and Cultural – Chair JLawrence Cruz, Dir Dept of Chamorro Affairs
9. Government Services – Chair Art Ilagan, Dir Dept of Revenue and Taxation
10. Environment – Chair Randy Sablan/Alejandro Soto, Admin Guam EPA
11. Economic Development – Chair Andy Jordanou, Administrator GEDCA

Each sub-committee has various members from the public sector and private sector, including Government of Guam departments, the military, the business sector, the court system, non-profit agencies and other cultural organizations.

SUBCOMMITTEE REPORTS

The Environmental Subcommittee submitted a report after holding its first meeting in September 2006. The committee developed a mission statement and proposed schedule, and mentioned the lack of detail on the plans for military expansion in Guam. The committee noted that there is insufficient information and resources to deal with

The Education Subcommittee documented the different meetings held to assess and define a critical path for the committee work. The report indicated that an initial assessment would be conducted to study what steps can be taken to improve educational outcomes, to review opportunities for shared programs, and what steps can strengthen strategic planning and accountability within Guam's public schools. Topics discussed included what role and function the OEA and EDA play in supporting planning and financing of improvements within GPSS, adoption of best practices and benchmarking, access to vocational and technical training that can support economic development, the University's current inability to provide on-base academic programs, and how the private educational sector can better market to the military.

CMTF MEETINGS

The inaugural meeting was held on July 11, 2006 with opening remarks from Governor Camacho and a presentation regarding the CMTF organization plan. Mr. Gary Kuwabara, program manager from the Office of Economic Adjustment (ECA), was present in conjunction with his visit to Guam. Task force members representing the legislature, the governor's office, the Guam Delegate's office, the business sector, the Mayor's Council, the active military forces, the reserve forces, and the U.S. Attorney's Office identified and created several subcommittees to address the overall social, economic, and environmental impact on the island created as a result of the military's planned expansion. Mr. Kuwabara met with the governor and toured Guam facilities, including the port, power, water, GMH, and school system. Informal working sessions reviewed asset conditions, known problems and limitations, proposed or current corrective actions, and identification of significant issues.

stakeholders to consolidate, optimize, and integrate the existing DoD infrastructure capabilities on Guam.

The next meeting of the CMTF was held on September 25, 2006 and coincided with the follow on visit of Gary Kuwabara from the Office of Economic Adjustment (OEA). Mr. Kuwabara met with the subcommittee chairs and toured the Port Authority, GPA, GWA, GMH, and the public schools. At the CMTF meeting Mr. Kuwabara briefed the members on OEA updates and current efforts. Reports were made on the status of the subcommittee membership and mission statements. Discussion included Lt Gen Leaf's visit and the establishment of the Joint Guam Program Office (JGPO).

The Government Accountability Office (GAO) made a visit to Guam as a part of its requirement to review DoD's master planning effort for the military buildup on Guam and was part of the meeting of the CMTF held on October 31, 2006. The CMTF Subcommittee Chairs and the GAO Staff were introduced to the CMTF members. The purpose of the GAO visit to Guam was discussed together with the proposed military expansion and related expansion costs. The CMTF heard reports on the community views on the military expansion in Guam, and GAO surveys related to the proposed expansion. Some of the issues raised in the GAO survey included the experience in dealing with military installations, how the military and community are coordinating infrastructure needs, concerns regarding the buildup, plans to provide for support infrastructure, concerns and frustrations, consideration of other local growth, funding challenges, information on stationing information, community reaction on the sufficiency and timeliness of information, and issues regarding skilled construction workers.

SUMMARY

EXECUTIVE SUMMARY

The proposed military buildup on Guam is a key component of the United States (U.S.) Pacific Command's (USPACOM) initiative known as the "Integrated Global Presence and Basing Strategy (IGPBS)." The principal elements of the IGPBS initiative include:

- Relocating U.S. Marine Corps (USMC) Expeditionary Force components and headquarters to Guam;
- Improving Naval Base Guam to serve as a forward operational and logistic support hub for a mix of platforms and joint operations;
- Continuing development of Andersen Air Force Base (AFB) to serve new forward-based and rotational mission requirements; and
- Associated infrastructure, housing and quality of life (QOL) improvements.

The Guam Integrated Military Development Plan (GIMDP) provides feasibility and base planning guidance for USPACOM in carrying out the major force initiatives contemplated for Guam. The plan is based upon a notional force list that was used to generate land and facility requirements for basing, operations, logistics, training, and quality of life.

The GIMDP achieves the following objectives:

- Verification of the general facility requirements of the notional force structure list;
- Evaluation of joint basing alternatives;

- Identification of impacts to the military and civilian communities;
- Analysis of utility system carrying capacity;

Based on a feasibility evaluation of requirements and available lands, the following joint basing opportunities are recommended:

- Andersen AFB: Implement proposed Air Force initiatives for Global Hawk, tankers, rotational fighters and bombers. Consolidate rotary wing/tilt-rotor aircraft along the North Ramp area, including the Marine Air Combat Element (ACE), Navy HSC-25, and Special Operations squadrons. Future Navy Multi Mission Aircraft and transient Carrier Air Wing (CVW) aircraft are also recommended to bed-down at Andersen AFB. Bachelor quarters and related QOL facilities required to support the ACE should be constructed within the appropriate zoning district along the South Ramp. Construction of new passenger terminal capacity and cargo terminal space for equipment marshalling, inspection, and holding area related to USMC air embarkation activities is recommended.
- Andersen Northwest Field: Incorporate USMC rotary wing outlying landing field training with Air Force austere landing field training and proposed RED HORSE and other new training activities.
- Naval Computer and Telecommunications Station (NCTS) Finegayan / South Finegayan: Construct a major joint